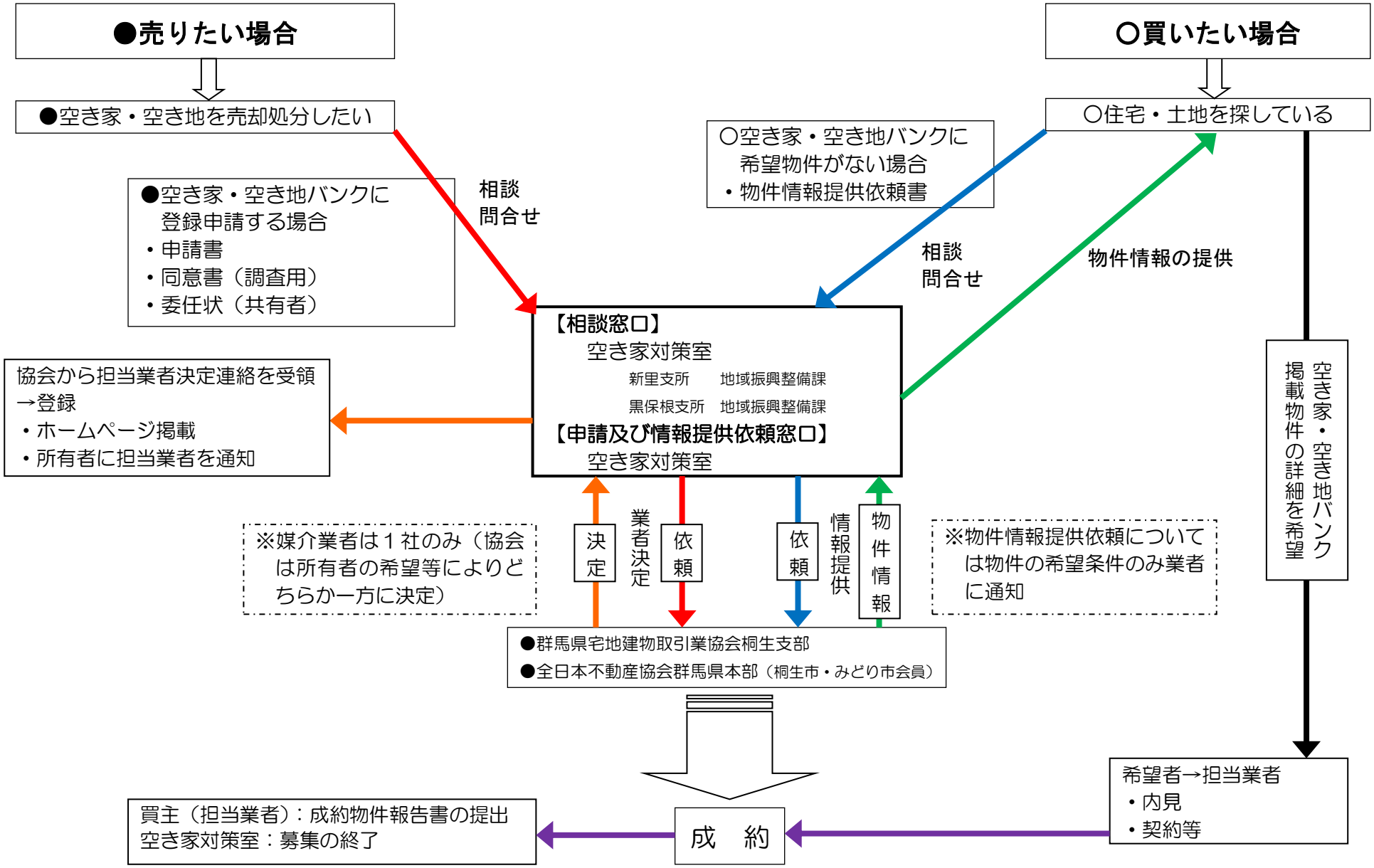桐生市空き家・空き地バンク事業の流れ